COMPLIANCE REVIEW REPORT

CANNABIS CONTROL APPEALS PANEL

Compliance Review Unit
State Personnel Board
August 6, 2020
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INTRODUCTION

Established by the California Constitution, the State Personnel Board (the SPB or Board) is charged with enforcing and administering the civil service statutes, prescribing probationary periods and classifications, adopting regulations, and reviewing disciplinary actions and merit-related appeals. The SPB oversees the merit-based recruitment and selection process for the hiring of over 200,000 state employees. These employees provide critical services to the people of California, including but not limited to, protecting life and property, managing emergency operations, providing education, promoting the public health, and preserving the environment. The SPB provides direction to departments through the Board’s decisions, rules, policies, and consultation.

Pursuant to Government Code section 18661, the SPB’s Compliance Review Unit (CRU) conducts compliance reviews of appointing authorities’ personnel practices in five areas: examinations, appointments, equal employment opportunity (EEO), personal services contracts (PSC’s), and mandated training, to ensure compliance with civil service laws and Board regulations. The purpose of these reviews is to ensure state agencies are in compliance with merit related laws, rules, and policies and to identify and share best practices identified during the reviews.

Pursuant to Government Code section 18502, subdivision (c), the SPB and the California Department of Human Resources (CalHR) may “delegate, share, or transfer between them responsibilities for programs within their respective jurisdictions pursuant to an agreement.” SPB and CalHR, by mutual agreement, expanded the scope of program areas to be audited to include more operational practices that have been delegated to departments and for which CalHR provides policy direction. Many of these delegated practices are cost drivers to the state and were not being monitored on a statewide basis.

As such, SPB also conducts compliance reviews of appointing authorities’ personnel practices to ensure that state departments are appropriately managing the following non-merit-related personnel functions: compensation and pay, leave, and policy and processes. These reviews will help to avoid and prevent potential costly litigation related to improper personnel practices, and deter waste, fraud, and abuse.

The SPB conducts these reviews on a three-year cycle.

The CRU may also conduct special investigations in response to a specific request or when the SPB obtains information suggesting a potential merit-related violation.
It should be noted that this report only contains findings from this hiring authority’s compliance review. Other issues found in SPB appeals and special investigations as well as audit and review findings by other agencies such as the CalHR and the California State Auditor are reported elsewhere.

**EXECUTIVE SUMMARY**

The CRU conducted a routine compliance review of the Cannabis Control Appeals Panel (CCAP) personnel practices in the areas of examinations, appointments, EEO, PSC’s, mandated training, compensation and pay, leave, and policy and processes. The following table summarizes the compliance review findings.

<table>
<thead>
<tr>
<th>Area</th>
<th>Finding</th>
</tr>
</thead>
<tbody>
<tr>
<td>Appointments</td>
<td>Probationary Evaluations Were Not Timely</td>
</tr>
<tr>
<td>Equal Employment Opportunity</td>
<td>Equal Employment Opportunity Program Complied With All Civil Service Laws and Board Rules</td>
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<td>Mandated Training</td>
<td>Ethics Training Was Not Provided for All Filers</td>
</tr>
<tr>
<td>Compensation and Pay</td>
<td>Salary Determinations Complied with Civil Service Laws, Board Rules, and CalHR Policies and Guidelines</td>
</tr>
<tr>
<td>Leave</td>
<td>Leave Auditing and Timekeeping Complied with Civil Service Laws, Board Rules, and/or CalHR Policies and Guidelines</td>
</tr>
<tr>
<td>Leave</td>
<td>Leave Reduction Plans Complied with Civil Service Laws, Board Rules, and CalHR Policies and Guidelines</td>
</tr>
<tr>
<td>Policy</td>
<td>Nepotism Policy Complied with Civil Service Laws, Board Rules, and/or CalHR Policies and Guidelines</td>
</tr>
<tr>
<td>Policy</td>
<td>Workers’ Compensation Policy Not Provided to New Employees by the End of First Pay Period</td>
</tr>
</tbody>
</table>

A color-coded system is used to identify the severity of the violations as follows:

- **Red** = Very Serious
- **Orange** = Serious
- **Yellow** = Technical
- **Green** = In Compliance
BACKGROUND

The CCAP was established pursuant to the November 2016 voter-approved Proposition 64, the Adult Use of Marijuana Act, and amended by Chapter 27, Statutes of 2017 (Senate Bill 94), the Medicinal and Adult-Use Cannabis Regulation and Safety Act. The CCAP provides a forum of appeal for individuals to address licensing decisions made by a cannabis licensing authority relating to any penalty assessment, denial, transfer, condition, suspension, revocation, or other disciplinary action of annual cannabis licenses. The CCAP streamlines the appeals process, and provides expertise and due process in the review of licensing decisions. The CCAP is organized under the Business, Consumer Services and Housing Agency (BCSHA) and consists of five panel members, one appointed by the Senate, one appointed by the Assembly, and three appointed by the Governor, subject to confirmation by the Senate. The CCAP has eight staff positions: the Executive Director; an Assistant Chief Counsel; two Attorney III's, an Associate Governmental Program Analyst; a Legal Assistant; a Legal Secretary; and an Office Technician.

The Department of General Services (DGS), in conjunction with the BCSHA, perform human resources operations and agency-wide oversight of CCAP’s EEO and Labor Relations functions.

SCOPE AND METHODOLOGY

The scope of the compliance review was limited to reviewing the CCAP’s examinations, appointments, EEO program, PSC’s, mandated training, compensation and pay, leave, and policy and processes\(^1\). The primary objective of the review was to determine if the CCAP’s personnel practices, policies, and procedures complied with state civil service laws and Board regulations, Bargaining Unit Agreements, CalHR policies and guidelines, CalHR Delegation Agreements, and to recommend corrective action where deficiencies were identified.

The CCAP did not conduct any examinations or permanent withhold actions during the compliance review period.

A cross-section of the CCAP’s appointments were selected for review to ensure that samples of various appointment types, classifications, and levels were reviewed. The CRU examined the documentation that the CCAP provided, which included Notice of

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\(^1\) Timeframes of the compliance review varied depending on the area of review. Please refer to each section for specific compliance review timeframes.
Personnel Action (NOPA) forms, Request for Personnel Actions (RPA’s), vacancy postings, certification lists, transfer movement worksheets, employment history records, correspondence, and probation reports. The CCAP did not conduct any unlawful appointment investigations and did not make any additional appointments during the compliance review period.

The CCAP’s appointments were also selected for review to ensure the CCAP applied salary regulations accurately and correctly processed employees’ compensation and pay. The CRU examined the documentation that the CCAP provided, which included employees’ employment and pay history and any other relevant documentation such as certifications, degrees, and/or the appointee’s application. During the compliance review period, the CCAP did not issue or authorize hiring above minimum (HAM) requests, red circle rate requests, arduous pay, bilingual pay, monthly pay differentials, alternate range movements or out-of-class assignments.

The review of the CCAP’s EEO program included examining written EEO policies and procedures; the EEO Officer’s role, duties, and reporting relationship; the internal discrimination complaint process; the reasonable accommodation program; the discrimination complaint process; and the Disability Advisory Committee (DAC).

The CCAP did not execute any PSC’s during the compliance review period.

The CCAP’s mandated training program was reviewed to ensure all employees required to file statements of economic interest were provided ethics training, and that all supervisors, managers, and CEAs were provided leadership and development training and sexual harassment prevention training within statutory timelines.

The CRU also identified the CCAP’s employees whose current annual leave, or vacation leave credits, exceeded established limits. The CRU reviewed a cross-section of these identified employees to ensure that employees who have significant “over-the-cap” leave balances have a leave reduction plan in place. Additionally, the CRU asked the CCAP to provide a copy of their leave reduction policy.

The CRU reviewed the CCAP’s Leave Activity and Correction Certification forms to verify that the CCAP created a monthly internal audit process to verify all leave input into any leave accounting system was keyed accurately and timely. The CRU selected a small cross-section of the CCAP’s units in order to ensure they maintained accurate and timely leave accounting records. During the compliance review period, the CCAP did not have any employees with non-qualifying pay period transactions and did not authorize
Administrative Time Off. Additionally, the CCAP did not track any temporary intermittent employees by actual time worked during the compliance review period.

Moreover, the CRU reviewed the CCAP’s policies and processes concerning nepotism, workers’ compensation, and performance appraisals. The review was limited to whether the CCAP’s policies and processes adhered to procedural requirements.

On July 28, 2020, an exit conference was held with the CCAP to explain and discuss the CRU’s initial findings and recommendations. The CRU received and carefully reviewed the CCAP’s written response on July 31, 2020, which is attached to this final compliance review report.

**FINDINGS AND RECOMMENDATIONS**

**Appointments**

In all cases not excepted or exempted by Article VII of the California Constitution, the appointing power must fill positions by appointment, including cases of transfers, reinstatements, promotions, and demotions in strict accordance with the Civil Service Act and Board rules. (Gov. Code, § 19050.) The hiring process for eligible candidates chosen for job interviews shall be competitive and be designed and administered to hire candidates who will be successful. (Cal. Code Regs., tit. 2, § 250, subd. (b).) Interviews shall be conducted using job-related criteria. *(Ibid.)* Persons selected for appointment shall satisfy the minimum qualifications of the classification to which he or she is appointed or have previously passed probation and achieved permanent status in that same classification. (Cal. Code Regs., tit. 2, § 250, subd. (d).) While persons selected for appointment may meet some or most of the preferred or desirable qualifications, they are not required to meet all the preferred or desirable qualifications. *(Ibid.)* This section does not apply to intra-agency job reassignments. (Cal. Code Regs., tit. 2, § 250, subd. (e).)

During the period under review, October 1, 2018, through September 30, 2019, the CCAP made three appointments. The CRU reviewed those appointments, which are listed below:
<table>
<thead>
<tr>
<th>Classification</th>
<th>Appointment Type</th>
<th>Tenure</th>
<th>Time Base</th>
<th>No. of Appts.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Associate Governmental Program Analyst</td>
<td>Certification List</td>
<td>Permanent</td>
<td>Full time</td>
<td>1</td>
</tr>
<tr>
<td>Attorney</td>
<td>Certification List</td>
<td>Permanent</td>
<td>Full time</td>
<td>1</td>
</tr>
<tr>
<td>Attorney III</td>
<td>Transfer</td>
<td>Permanent</td>
<td>Full time</td>
<td>1</td>
</tr>
</tbody>
</table>

**FINDING NO. 1 – Probationary Evaluations Were Not Timely**

**Summary:** The CCAP did not provide in a timely manner two probationary reports of performance as reflected in the table below.

<table>
<thead>
<tr>
<th>Classification</th>
<th>Appointment Type</th>
<th>Number of Appointments</th>
<th>Total Number of Late Probation Reports</th>
</tr>
</thead>
<tbody>
<tr>
<td>Associate Governmental Program Analyst</td>
<td>Certification List</td>
<td>1</td>
<td>2</td>
</tr>
</tbody>
</table>

**Criteria:** The service of a probationary period is required when an employee enters or is promoted in the state civil service by permanent appointment from an employment list. (Gov. Code, § 19171.) During the probationary period, the appointing power shall evaluate the work and efficiency of a probationer in the manner and at such periods as the department rules may require. (Gov. Code, § 19172.) A report of the probationer’s performance shall be made to the employee at sufficiently frequent intervals to keep the employee adequately informed of progress on the job. (Cal. Code Regs., tit. 2, § 599.795.) A written appraisal of performance shall be made to the Department within 10 days after the end of each one-third portion of the probationary period. *(Ibid.)* The Board’s record retention rules require that appointing powers retain all probationary reports for five years from the date the record is created. (Cal. Code Regs., tit. 2, § 26, subd. (a)(3).)

**Severity:** Serious. The probationary period is the final step in the selection process to ensure that the individual selected can successfully perform the full scope of their job duties. Failing to use the
probationary period to assist an employee in improving his or her performance or terminating the appointment upon determination that the appointment is not a good job/person match is unfair to the employee and serves to erode the quality of state government.

**Cause:** The CCAP states that at the time of the probationary period they were a newly established state entity. Processes for new employees were still being established and an automated reminder schedule had not been developed.

**Corrective Action:** Within 90 days of the date of this report, the CCAP must submit to the SPB a written corrective action response which addresses the corrections the department will implement to ensure conformity with California Code of Regulations, title 2, section 599.795. Copies of relevant documentation demonstrating that the corrective action has been implemented must be included with the corrective action response.

**Equal Employment Opportunity**

Each state agency is responsible for an effective EEO program. (Gov. Code, § 19790.) The appointing power for each state agency has the major responsibility for monitoring the effectiveness of its EEO program. (Gov. Code, § 19794.) To that end, the appointing power must issue a policy statement committed to EEO; issue procedures for filing, processing, and resolving discrimination complaints; and cooperate with the CalHR, in accordance with Civil Code section 1798.24, subdivisions (o) and (p), by providing access to all required files, documents and data necessary to carry out these mandates. (Ibid.) In addition, the appointing power must appoint, at the managerial level, an EEO Officer, who shall report directly to, and be under the supervision of, the director of the department to develop, implement, coordinate, and monitor the department’s EEO program. (Gov. Code, § 19795, subd. (a).)

Pursuant to Government Code section 19795, subdivision (a), in a state agency with less than 500 employees, like CCAP, the EEO Officer may be the Personnel Officer.

Each state agency must establish a separate committee of employees who are individuals with a disability, or who have an interest in disability issues, to advise the head of the agency on issues of concern to employees with disabilities. (Gov. Code, § 19795, subd. (b)(1).) The department must invite all employees to serve on the committee and take
appropriate steps to ensure that the final committee is comprised of members who have disabilities or who have an interest in disability issues. (Gov. Code, § 19795, subd. (b)(2).)

**FINDING NO. 2 – Equal Employment Opportunity Program Complied with All Civil Service Laws and Board Rules**

After reviewing the policies, procedures, and programs necessary for compliance with the EEO program’s role and responsibilities according to statutory and regulatory guidelines, the CRU determined that the CCAP’s EEO program provided employees with information and guidance on the EEO process including instructions on how to file discrimination claims. Furthermore, the EEO program outlines the roles and responsibilities of the EEO Officer, as well as supervisors and managers. The EEO Officer, who is at a managerial level and employed at the BCSHA, reports to the Executive Director of CCAP regarding EEO. The CCAP also provided evidence of its efforts to promote EEO in its hiring and employment practices and to increase its hiring of persons with a disability.

**Mandated Training**

Each member, officer, or designated employee of a state agency who is required to file a statement of economic interest (referred to as “filers”) because of the position he or she holds with the agency is required to take an orientation course on the relevant ethics statutes and regulations that govern the official conduct of state officials. (Gov. Code, §§ 11146 & 11146.1.) State agencies are required to offer filers the orientation course on a semi-annual basis. (Gov. Code, § 11146.1.) New filers must be trained within six months of appointment and at least once during each consecutive period of two calendar years, commencing on the first odd-numbered year thereafter. (Gov. Code, § 11146.3.)

Upon the initial appointment of any employee designated in a supervisory position, the employee shall be provided a minimum of 80 hours of training, as prescribed by the CalHR. (Gov. Code, § 19995.4, subd. (b).) The training addresses such topics as the role of the supervisor, techniques of supervision, performance standards, and sexual harassment and abusive conduct prevention. (Gov. Code, §§ 12950.1, subds. (a), and (b), & 19995.4, subd. (b).)

Additionally, the training must be successfully completed within the term of the employee’s probationary period or within six months of the initial appointment, unless it is demonstrated that to do so creates additional costs or that the training cannot be completed during this time period due to limited availability of supervisory training courses. (Gov. Code, § 19995.4, subd. (c).) As to the sexual harassment and abusive-
conduct prevention component, the training must thereafter be provided to supervisors once every two years. (Gov. Code, § 12950.1.)

Within 12 months of the initial appointment of an employee to a management or Career Executive Assignment (CEA) position, the employee shall be provided leadership training and development, as prescribed by CalHR. (Gov. Code, § 19995.4, subds. (d) & (e).) For management employees the training must be a minimum of 40 hours and for CEAs the training must be a minimum of 20 hours. (Ibid.) Thereafter, for both categories of appointment, the employee must be provided a minimum of 20 hours of leadership training on a biennial basis. (Ibid.)

The Board may conduct reviews of any appointing power’s personnel practices to ensure compliance with civil service laws and Board regulations. (Gov. Code, § 18661, subd. (a).) In particular, the Board may audit personnel practices related to such matters as selection and examination procedures, appointments, promotions, the management of probationary periods, and any other area related to the operation of the merit principle in state civil service. (Ibid.) Accordingly, the CRU reviews documents and records related to training that appointing powers are required by the afore-cited laws to provide its employees.

The CRU reviewed the CCAP’s mandated training program that was in effect during the compliance review period, October 1, 2017, through September 30, 2019. The CCAP’s supervisory training and sexual harassment prevention training were found to be in compliance, while the CCAP’s ethics training was found to be out of compliance.

**FINDING NO. 3 – Ethics Training Was Not Provided for All Filers**

**Summary:** The CCAP did not provide ethics training to one of nine new filers within six months of appointment.

**Criteria:** New filers must be provided ethics training within six months of appointment. Existing filers must be trained at least once during each consecutive period of two calendar years commencing on the first odd-numbered year thereafter. (Gov. Code, § 11146.3, subd. (b).)

**Severity:** Very Serious. The department does not ensure that its filers are aware of prohibitions related to their official position and influence.
Cause: The CCAP states that since they were a newly established state entity, an automated reminder schedule had not been established for the new filer.

Corrective Action: Within 90 days of this report, the CCAP must submit to the SPB a written correction action response which addresses the corrections the department will implement to demonstrate conformity with Government Code section 11146.3. Copies of relevant documentation demonstrating that the corrective action has been implemented must be included with the corrective action response.

Compensation and Pay

Salary Determination

The pay plan for state civil service consists of salary ranges and steps established by CalHR. (Cal. Code Regs., tit. 2, § 599.666.) Several salary rules dictate how departments calculate and determine an employee’s salary rate upon appointment depending on the appointment type, the employee’s state employment and pay history, and tenure.

Typically, agencies appoint employees to the minimum rate of the salary range for the class. Special provisions for appointments above the minimum exist to meet special recruitment needs and to accommodate employees who transfer into a class from another civil service class and are already receiving salaries above the minimum.

During the period under review, October 1, 2018, through September 30, 2019, the CCAP made three appointments. The CRU reviewed those appointments to determine if the CCAP applied salary regulations accurately and correctly processed employees' compensation, which are listed below:

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2 “Rate” is any one of the salary rates in the resolution by CalHR which establishes the salary ranges and steps of the Pay Plan (Cal. Code Regs., tit. 2, section 599.666).
<table>
<thead>
<tr>
<th>Classification</th>
<th>Appointment Type</th>
<th>Tenure</th>
<th>Time Base</th>
<th>Salary (Monthly Rate)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Associate Governmental Program Analyst</td>
<td>Certification List</td>
<td>Permanent</td>
<td>Full Time</td>
<td>$4,738</td>
</tr>
<tr>
<td>Attorney</td>
<td>Certification List</td>
<td>Permanent</td>
<td>Full Time</td>
<td>$5,602</td>
</tr>
<tr>
<td>Attorney III</td>
<td>Transfer</td>
<td>Permanent</td>
<td>Full Time</td>
<td>$9,671</td>
</tr>
</tbody>
</table>

**FINDING NO. 4 – Salary Determinations Complied with Civil Service Laws, Board Rules, and CalHR Policies and Guidelines**

The CRU found no deficiencies in the salary determinations that were reviewed. The CCAP appropriately calculated and keyed the salaries for each appointment and correctly determined employees’ anniversary dates ensuring that subsequent merit salary adjustments will satisfy civil service laws, Board rules and CalHR policies and guidelines.

**Leave**

**Leave Auditing and Timekeeping**

Departments must keep complete and accurate time and attendance records for each employee and officer employed within the agency over which it has jurisdiction. (Cal. Code Regs., tit. 2, § 599.665.)

Departments are directed to create a monthly internal audit process to verify all leave input into any leave accounting system is keyed accurately and timely. (Human Resources Manual Section 2101.) Departments shall create an audit process to review and correct leave input errors on a monthly basis. The review of leave accounting records shall be completed by the pay period following the pay period in which the leave was keyed into the leave accounting system. *(Ibid.)* If an employee’s attendance record is determined to have errors or it is determined that the employee has insufficient balances for a leave type used, the attendance record must be amended. *(Ibid.)* Attendance records shall be corrected by the pay period following the pay period in which the error occurred. *(Ibid.)* Accurate and timely attendance reporting is required of all departments and is subject to audit. *(Ibid.)*

During the period under review, April 1, 2019, through June 30, 2019, the CCAP reported one unit comprised of seven active employees. The pay periods and timesheets reviewed by the CRU are summarized below:
<table>
<thead>
<tr>
<th>Timesheet Leave Period</th>
<th>Unit Reviewed</th>
<th>Number of Employees</th>
<th>Number of Timesheets Reviewed</th>
<th>Number of Missing Timesheets</th>
</tr>
</thead>
<tbody>
<tr>
<td>April 2019</td>
<td>100</td>
<td>7</td>
<td>7</td>
<td>0</td>
</tr>
<tr>
<td>May 2019</td>
<td>100</td>
<td>7</td>
<td>7</td>
<td>0</td>
</tr>
<tr>
<td>June 2019</td>
<td>100</td>
<td>7</td>
<td>7</td>
<td>0</td>
</tr>
</tbody>
</table>

**FINDING NO. 5 – Leave Auditing and Timekeeping Complied with Civil Service Laws, Board Rules, and/or CalHR Policies and Guidelines**

The CRU reviewed employee leave records from three different leave periods to ensure compliance with applicable laws, regulations and CalHR policy and guidelines. Based on our review, the CRU found no deficiencies. The CCAP kept complete and accurate time and attendance records for each employee and officer employed within the department and utilized a monthly internal audit process to verify all leave input into any leave accounting system was keyed accurately and timely.

**FINDING NO. 6 – Leave Reduction Plans Complied with Civil Service Laws, Board Rules, and CalHR Policies and Guidelines**

The CRU reviewed employee vacation and annual leave to ensure that those employees who have significant “over-the-cap” leave balances have a leave reduction plan in place and are actively reducing hours. In addition, the CRU reviewed the department’s leave reduction policy to verify its compliance with applicable rule and law, and to ensure its accessibility to employees. Based on our review, the CRU found no deficiencies in this area.

**Policy and Processes**

**Nepotism**

It is the policy of the State of California to recruit, hire and assign all employees on the basis of merit and fitness in accordance with civil service statutes, rules and regulations. (Human Resources Manual Section 1204.) Nepotism is expressly prohibited in the state workplace because it is antithetical to California’s merit based civil service. (Ibid.) Nepotism is defined as the practice of an employee using his or her influence or power to aid or hinder another in the employment setting because of a personal relationship. (Ibid.) Personal relationships for this purpose include association by blood, adoption, marriage
and/or cohabitation. (Ibid.) All department nepotism policies should emphasize that nepotism is antithetical to a merit-based personnel system and that the department is committed to the state policy of recruiting, hiring and assigning employees on the basis of merit. (Ibid.)

**FINDING NO. 7 – Nepotism Policy Complied with Civil Service Laws, Board Rules, and/or CalHR Policies and Guidelines**

The CRU verified that the policy was disseminated to all staff and emphasized the CCAP’s commitment to the state policy of recruiting, hiring and assigning employees on the basis of merit. Additionally, the CCAP’s nepotism policy was comprised of specific and sufficient components intended to prevent favoritism, or bias, based on a personal relationship from unduly influencing employment decisions.

**Workers’ Compensation**

Employers shall provide to every new employee, either at the time of hire or by the end of the first pay period, written notice concerning the rights, benefits, and obligations under workers’ compensation law. (Cal. Code Regs., tit. 8, § 9880 subd. (a).) This notice shall include the right to predesignate their personal physician or medical group; a form that the employee may use as an optional method for notifying the employer of the name of employee’s “personal physician,” as defined by Labor Code section 4600. (Cal. Code Regs., tit. 8, § 9880, subd. (c)(7) & (8).) Additionally, within one working day of receiving notice or knowledge that the employee has suffered a work related injury or illness, employers shall provide a claim form and notice of potential eligibility for benefits to the injured employee. (Labor Code, § 5401 subd. (a).)

Public employers may choose to extend workers’ compensation coverage to volunteers that perform services for the organization. (Human Resources Manual Section 1415.) Workers’ compensation coverage is not mandatory for volunteers as it is for employees. (Ibid.) This is specific to the legally uninsured state departments participating in the Master Agreement. (Ibid.) Departments with an insurance policy for workers’ compensation coverage should contact their State Compensation Insurance Fund (State Fund) office to discuss the status of volunteers. (Ibid.) In this case, the CCAP did not employ volunteers during the compliance review period.
FINDING NO. 8 – Workers’ Compensation Policy Was Not Provided to New Employees by the End of First Pay Period

Summary: The CCAP did not provide specific notices to their employees to inform them of their rights and responsibilities under California’s Workers’ Compensation Law.

Criteria: Employers shall provide to every new employee at the time of hire or by the end of the first pay period, written notice concerning the rights, benefits, and obligations under Workers’ Compensation law. (Cal. Code of Regs., tit. 8, § 9880.)

Severity: Very Serious. The department does not ensure that its employees’ are aware of policies and procedures concerning worker’s compensation.

Cause: The CCAP states that they used an outdated onboarding checklist in which the Workers’ Compensation Policy was not listed.

Corrective Action: Within 90 days of the date of this report, the CCAP must submit to the SPB a written corrective action response which addresses the corrections the department will implement to ensure conformity with California Code of Regulations, title 8, section 9880. Copies of relevant documentation demonstrating that the corrective action has been implemented must be included with the corrective action response.

DEPARTMENTAL RESPONSE

The CCAP response is attached as Attachment 1.

SPB REPLY

Based upon th CCAP’s written response, the CCAP will comply with the corrective actions specified in these report findings. Within 90 days of the date of this report, a written corrective action response including documentation demonstrating implementation of the corrective actions specified, must be submitted to the CRU.
July 31, 2020

Ms. Suzanne M. Ambrose  
Executive Director  
State Personnel Board  
801 Capitol Mall  
Sacramento, CA 95814

Dear Ms. Ambrose,

This letter is in response to the draft State Personnel Board (SPB) Compliance Review Report submitted to the Cannabis Control Appeals Panel (CCAP). CCAP has reviewed the report and prepared a cause and corrective action plan for each finding.

CCAP takes the identified findings seriously and has started all necessary corrective actions for immediate compliance.

**FINDING NO. 1 – Probationary Evaluations Were Not Timely**  
Although probationary evaluations were completed for all three employees, CCAP acknowledges that one of the three employees did not receive two of their three probationary reports in a timely manner.

**Cause:**  
At the time of this probationary period, CCAP was a newly established state entity. Processes for new employees were still being established and an automated reminder schedule had not been developed.

**Action:**  
For subsequent probationary evaluations, an automated reminder schedule has been established for the executive director. This will ensure that employees are informed of their progress at the designated intervals.

**FINDING NO. 3 – Ethics Training Was Not Provided for All Filers**  
Although ethics training was completed by all nine new filers, one filer did not complete the ethics training within six months of appointment. CCAP acknowledges this non-compliance.
Cause:
Because CCAP was a new state entity, an automated, reminder schedule had not been established for the new filer.

Action:
Upon appointment, a personalized, monthly reminder schedule is created in Outlook for new employees, the personnel officer and the executive director. Additionally, reminders have been created for existing filers to complete ethics training “at least once during each consecutive period of two calendar years commencing on the first odd-numbered year thereafter.” (Government Code § 11146.3, subd. (b))

FINDING NO. 8 – Workers’ Compensation Policy Was Not Provided to New Employees by the End of First Pay Period

Cause:
CCAP used an outdated onboarding checklist in which the Workers’ Compensation Policy was not listed.

Action:
CCAP has identified the correct onboarding template for new employees, DGS OHR 70, Appointment Document Checklist (Rev. 01/2020). Corrective action has been taken and all employees have received the Workers’ Compensation Policy (SCIF E13546). Acknowledgements of the policy are on file.

Thank you for the opportunity to respond to the draft Compliance Review Report. If you have any questions, please contact me at 916-322-6870 or anne.hawley@ccap.ca.gov.

Sincerely,

Anne Hawley
Executive Director
Cannabis Control Appeals Panel

cc:  Estella Ceja, Chief, Office of Human Resources (OHR), Department of General Services
     Amy Applegate, Personnel Officer, OHR, Department of General Services